

SOUTH CAMBRIDGESHIRE DISTRICT COUNCIL

REPORT TO: Licensing Sub-Committee (2003 Act) 16 June 2011
AUTHOR/S: Executive Director, Operational Services / Licensing Officer

APPLICATION TO VARY EXISTING LICENCE: BLACK BULL, LONGSTANTON

The Application

1. The application (**APPENDIX A**) to vary the existing licence for the Black Bull, Longstanton was received by the licensing section in accordance with the Licensing Act 2003. The requirements for advertising and displaying relevant notices were carried out in accordance with the Licensing Act 2003.

The premises are currently permitted to open:

- Monday to Saturday from 11:00 hours to 23:20 hours
- Sunday from 12:00 hours to 22:50 hours
- Christmas Day from 12:00 hours to 15:00 hours
- Christmas Day from 19:00 hours to 22:50 hours
- New Years Eve from 11:00 hours to 00:00 hours
- New Years Day from 00:00 hours to 23.20 hours

Premises are licensed for the sale by retail of alcohol for consumption ON and OFF the premises.

- Monday to Saturday from 11:00 hours to 23:00 hours
- Sunday from 12:00 hours to 22.30 hours
- New Years Eve from 11:00 hours 00:00 hours
- New Years Days from 00:00 hours to 23:00 hours
- Christmas Day from 12:00 to 15:00 hours
- Christmas Day from 19:00 hours to 22.30 hours

Background

2. The premise is in a village location positioned on the main road, with residential properties surrounding the public house. (**APPENDIX B**)

Building work is currently underway at the premises and this is reflected in the variation application. (**APPENDIX C(i) and (ii)**)

The variation application is for: -

- **Hours Premises Open to Public:**

Monday to Wednesday from 23:20 hours to 23:30 hours
Thursday from 23:20 hours to 00:30 hours
Friday from 23:20 hours to 01:00 hours
Saturday from 09:00 to 11:00 hours and from 23.20 to 01:00 hours
Sunday from 09:00 to 12:00 hours

- **To allow the supply of alcohol (On and Off licence)**

Thursday to Saturday from 23:00 hours to 00:00 hours

- **To Allow the provision of Live Music (Indoors Only)**

Monday to Wednesday from 11:00 to 23:00

Thursday to Saturday from 11:00 to 00:00

Sunday from 12:00 to 22:30 hours

New Years Eve from 11:00 hours to 01:00 hours

- **To Allow the Provision of Recorded Music (Indoors Only)**

Monday to Wednesday from 11:00 to 23:00

Thursday to Saturday from 11:00 to 00:00

Sunday from 12:00 to 22:30 hours

New Years Eve from 11:00 hours to 01:00 hours

- **To Allow the Provision of Facilities for Dancing (Indoors Only)**

Monday to Wednesday from 11:00 to 23:00

Thursday to Saturday from 11:00 to 00:00

Sunday from 12:00 to 22:30 hours

New Years Eve from 11:00 hours to 01:00 hours

- **To Allow for the Provision of Late Night Refreshment (Indoors Only)**

Thursday from 23:00 to 00:00

Friday from 23:00 to 00:30

Saturday from 23:00 to 00:30

Relevant Representations

3. A relevant representation has been received from a local resident, living opposite the public house and raises concerns about late operating hours and potential noise nuisance issues. (**APPENDIX D**) The representation makes reference to Police Incident number Inc:001205062010 reported on 5/06/2010 and confirms the details given by Mr Harmsworth's representation.

Officer's Views

4. Members should be mindful to give consideration to the proposed variations only. Members have the right under the Licensing Act 2003 to determine this variation application after considering any representations. Members may accept the proposed variations to the current licence as submitted, reject the proposed variation application or impose conditions that promote the relevant Licensing objectives. Guidance in the South Cambridgeshire District Council's Licensing Policy in relation to such issues states that conditions may be considered and examples are listed under the relevant sections below:

4. Conditions relating to the prevention of public nuisance

a) Consideration may be given to conditions that ensure that:

- 1) Noise or vibration does not emanate from the premises so as to cause a nuisance to nearby properties
- 2) Prominent, clear and legible notices are displayed at all exits requesting the public to respect the needs of local residents and to leave the premises and the area quietly.
- 3) The use of explosives, pyrotechnics and fireworks of a similar nature which could cause disturbance in the surrounding areas are restricted.
- 4) The placing of refuse - such as bottles- into receptacles outside the premises takes place at times that will minimise the disturbance to nearby properties.
- 5) Noxious smells from the licensed premises are not permitted (subject to existing legislation not providing adequate measures) so as to cause a nuisance to nearby properties and the premises are properly vented.
- 6) Flashing or particularly bright lights on or outside licensed premises (any such condition must be balanced against the benefits of providing lighting to promote the prevention of crime and disorder).

b) **Hours**

The hours during which the premises are permitted to be open to the public or to members and their guests can be restricted by the conditions of a premises licence or club premises certificate for the prevention of public nuisance:

- 1) Conditions may be placed on premises restricting (other than where they are protected by the transitional provisions of the Act) the hours during which premises are permitted to be open to the public or to members and their guests.
- 2) Restrictions may be necessary on the times when certain licensable activities take place even though the premises may be open to the public at such times
- 3) Restrictions may be necessary on parts of a premise used for certain licensable activities at certain times.

2. Conditions relating to Crime and Disorder

a) **Door Supervisors** (registered with the Security Industries Authority)

The Local Authority recognises that in applications where door supervisors are referred to in the operating schedule conditions relating to door supervisors are mandatory. Where conditions are attached relating to the provision of door supervisors and security they may be valuable in:

1. preventing the admission and ensuring the departure from the premises of the drunk and disorderly, without causing further disorder;
2. keeping out excluded individuals (subject to court bans or bans imposed by licence holder);
3. Searching and excluding those suspected of carrying illegal drugs or carrying offensive weapons and;
4. maintaining orderly queuing outside venues

Where door supervisors are to be a condition of a licence they are required to be licensed through the Security Industries Authority in line with the Securities Industry Act 2000.

b) **Bottle bans**

It is recognised that glass vessels (ie bottles and glasses) may be used as weapons inflicting serious harm during incidents of disorder. Conditions may include:

1. No bottles containing beverages of any kind, whether open or sealed, shall be given to customers on the premises whether at the bar or by staff service away from the bar
2. No customer carrying open or sealed bottles shall be admitted to the premises at any time that the premises are open to the public.

In appropriate circumstances conditions may exempt bottles containing wine or similar sold for consumption with a table meal by customers who are seated in a separate area from the bar.

c) CCTV

The presence of CCTV cameras can be an important means of deterring and detecting crime at and immediately outside licensed premises. Conditions may include:

1. The need to have CCTV cameras on the premises
 2. The precise positioning of each camera
 3. The requirement to maintain cameras in good working order
 4. The requirement to retain recordings for an appropriate period.
- d) Other conditions that may be considered relevant to promote the reduction of crime and disorder may include:
1. Restriction on drinking areas
 2. Capacity limits
 3. Proof of age cards
 4. Crime prevention notices
 5. Signage at or immediately outside the premises
 6. Use of plastic containers and toughened glass

Conditions Relating to Public Safety (including fire safety)

Conditions relating to public safety will be those that are necessary to promote the objective of public safety for individual premises or clubs. They should not duplicate other legal requirements. Equally the attachment of conditions to a premises licence or club premises certificate will not relieve employers of the statutory duty to comply with the requirements of Health and Safety legislation and the requirements under the management of Health and Safety at Work regulations 1999 and the Fire Precautions (Workplace) regulations 1997 to undertake risk assessments.

Conditions enforcing these arrangements will therefore be unnecessary.

Where existing legislation does not provide adequately for the safety of the public consideration may be given to conditions covering:

- a) Disabled people
- 1) Adequate arrangements to enable their safe evacuation in the event of an emergency.
 - 2) Disabled people on the premises are made aware of those arrangements

b) Escape routes

- 1) All exit doors are easily openable without the use of a key, card, or similar means
- 2) Doors at such exits are regularly checked to ensure that they function satisfactorily and a record of the check kept.
- 3) Any removable security fastenings are removed whenever the premises are open to the public or occupied by staff
- 4) All fire doors are maintained effectively self closing and shall not be held open other than by approved devices (For example, electromagnetic releases operated by smoke detectors).
- 5) Fire resisting doors to ducts, service shafts, and cupboards shall be kept locked shut.
- 6) The edges of treads of steps and stairways are maintained so as to be conspicuous.

c) Safety Checks

- 1) Safety checks are carried out before the admission of the public and details of such checks are kept in a log book.

d) Curtains, Hangings, Decorations and upholstery

- 1) Hanging, curtains and temporary decorations are maintained in a flame- retardant condition
- 2) Any upholstered seating meets on a continuous basis the pass criteria for smouldering ignition source 0, flaming ignition source 1, and crib ignition source 5 when tested in accordance with section 5 of BS 5852:1990.
- 3) Curtains, hangings and temporary decorations are arranged so as not to obstruct exits, fire safety signs, or fire fighting equipment.
- 4) Temporary decorations are not used without prior notification to the Licensing Authority/Fire Authority.

e) Accommodation limits

- 1) Arrangements are made to ensure that any capacity limit imposed under the premises licence or club premises certificate are not exceeded
- 2) The licence holder, a club official, manager or designated premises supervisor should be aware of the number of people on the premises and required to inform any authorised person on request.

f) Fire action notices

- 1) Notices detailing the actions to be taken in the event of a fire or other emergencies, including how the fire brigade should be summoned, are prominently displayed and protected from damage and deterioration
- 2) In the case of an outbreak of fire the fire brigade must be called at once to any outbreak, however slight and the details recorded in a Fire Log Book – to be kept available for inspection by the Council or an authorised officer
- 3) The local Fire Control Centre is notified as soon as possible if the water supply to any fire extinguishing equipment is cut off or restricted.

g) Access for emergency vehicles and first aid.

- 1) Access for emergency vehicles is kept clear and free from obstruction.
- 2) Adequate and appropriate supply of first aid equipment and materials is available on the premises

- 3) At least one suitably trained first-aider shall be on duty when the public are present and if more than one suitably trained first-aider that their respective duties are clearly defined.

H) Lighting

- 1) In the absence of adequate daylight, the lighting in any area accessible to the public, members or guests shall be fully in operation when they are present
- 2) Fire safety signs are adequately illuminated
- 3) Emergency lighting is not altered
- 4) Emergency lighting batteries are fully charged before the admission of the public, guests and members
- 5) In the event of failure of normal lighting where the emergency lighting has a capacity of one hour, arrangements are in place to ensure that the public, members or guests leave the premises within 20 minutes unless within that time normal lighting has been restored and the battery is being re-charged. If the emergency lighting battery has a capacity of three hours the appropriate period by the end of which the public should have left is one hour.

K) Alterations to premises

- 1) Alterations that make it impossible to comply with an existing condition to premises should be notified to the Local Authority
- 2) The holder of the premises licence should apply for a variation to the existing licence should any alterations make it impossible to comply with any existing condition.

Conditions relating to the protection of children from harm

a) Age Restrictions – specific

1. The hours of day during which age restrictions may or may not apply. For example, the fact that adult entertainment may be present at premises in the evening does not mean that it would be necessary to impose age restrictions for earlier parts of the day.

Types of event or activity where consideration for age restrictions may be appropriate include “Happy Hours” or drinks promotion nights or activities of an adult nature.

b) Age Restrictions – Cinemas

Should the Authority decide to make recommendations on the admission of children to films, the cinema or venue operator must submit any film to the Authority that it intends to exhibit 28 days before it is proposed to show it. This would enable the Authority time to classify it so that the premises licence holder is able to adhere to any age restrictions then imposed.

1. That when films are classified, by either the Film Classification Body as specified in the licence or the Licensing Authority they will be classified in the following way:
 - U – Universal, suitable for audiences four years and over
 - PG – Parental Guidance. Some scenes may be unsuitable for young children.

- 12A – Passed only for viewing by persons aged over 12 years or older or persons younger than 12 years when accompanied by an adult.
 - 15 – Passed only for viewing by persons aged 15 years and over
 - 18 – Passed only for viewing by persons aged 18 years of age and over
2. Conditions may require that immediately before any exhibition at the premises of a film passed by the British Board of Film Classification there shall be exhibited for at least 5 seconds in such a manner as to be easily read by all persons in the auditorium a reproduction of the certificate of the board or, as regards a trailer advertising a film, of the statement approved by the board indicating the classification of the film.
 3. Conditions that where the Local Authority has made a recommendation on the restriction of admission of children to a film, notices are required to be displayed both inside and outside the premises to make people aware of the classification attached to any film or trailer.

c) Conditions relating to Children’s access to Theatres and performances especially for children.

- 1) Types of event or activity where consideration for age restrictions may include activities of an adult nature.
- 2) Conditions may require a sufficient number of adult staff on the premises to ensure the well being of children on the premises during any emergency
- 3) Where performances are presented especially for unaccompanied children in theatres and cinemas, conditions requiring an attendant be stationed in any area occupied by the children, in the vicinity of each exit or subject to a minimum of one attendant per 50 children on each level occupied by children.

d) Children in performances

- 1) Venue – The backstage facilities should be large enough to accommodate safely the number of children taking part in any performance
- 2) Fire safety – All chaperones and production crew on the show should receive instruction on the fire procedures applicable to the venue prior to the arrival of the children.
- 3) Special effects – It may be inappropriate to use certain special effects, including smoke, dry ice, rapid pulsating or flashing lights which may trigger adverse reactions especially with regard to children.
- 4) Care of Children- Children performing at such premises should be kept under adult supervision at all times including transfer from stage to dressing room and anywhere else on the premises.

e) Proof of Age cards.

Conditions may be attached to premises where alcohol is sold requiring the production of proof of age cards before any sale of alcohol takes place.

The Portman Group operates a code of practice on the naming, packaging and promotion of Alcoholic Drinks. The code seeks to ensure that drinks are packaged and promoted in a socially responsible manner and only to those who are 18 years or older. Via its website and in the trade press it issues bulletins notifying retailers of products that breach this code and asks them not to re-stock or display any such product or point of display material until such time as the code is complied with.

In certain circumstances it may be necessary to attach conditions requiring premises to comply with the Portman Group Code of Practice.

Legal Implications

5. All parties will maintain a right of appeal to a Magistrate's Court after the determination of this Sub-Committee.

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